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**VIA CERTIFIED MAIL**  
**RETURN RECEIPT REQUESTED**

January 9, 2017

William Carrigan, President  
Peter Szamosi, Plant Manager  
Ken Harter, Director of Facilities and Maintenance  
Richard L French, Environmental Team Leader  
Bristol Industries, LLC  
630 E Lambert Rd  
Brea, CA 92821

**VIA FIRST CLASS MAIL**

CSC – Lawyers Incorporating Service  
Agent for Service of Process for Bristol Industries, LLC  
(Entity Number 201408710046)  
2710 Gateway Oaks Dr., Suite 150N  
Sacramento, CA 95833

**Re: Notice of Violations and Intent to File Suit under the Federal Water  
Pollution Control Act**

Dear Messrs. Carrigan, Szamosi, Harter, and French:

I am writing on behalf of Orange County Coastkeeper (“OCC”) in regard to violations of the Clean Water Act (the “Act”) that OCC believes are occurring at Bristol Industries, LLC’s industrial facility located at 630 E. Lambert Road in Brea, California (“Facility”). This letter is being sent to Bristol Industries, LLC, William Carrigan, Peter Szamosi, Ken Harter, and Richard French as the responsible owners or operators of the Facility (all recipients are hereinafter collectively referred to as “Bristol”).

This letter addresses Bristol’s unlawful discharge of pollutants from the Facility into channels that flow into Coyote Creek, a major tributary of the San Gabriel River. The Facility is discharging storm water pursuant to National Pollutant Discharge Elimination System (“NPDES”) Permit No. CA S000001, State Water Resources Control Board (“State Board”)

Notice of Violations and Intent to File Suit



Order No. 97-03-DWQ ("1997 Permit") as renewed by Order No. 2015-0057-DWQ ("2015 Permit"). The 1997 Permit was in effect between 1997 and June 30, 2015, and the 2015 Permit went into effect on July 1, 2015. As explained below, the 2015 Permit maintains or makes more stringent the same requirements as the 1997 Permit. As appropriate, OCC refers to the 1997 and 2015 Permits in this letter collectively as the "General Permit." The Facility is engaged in ongoing violations of the substantive and procedural requirements of the General Permit.

Section 505(b) of the Clean Water Act requires a citizen to give notice of intent to file suit sixty (60) days prior to the initiation of a civil action under Section 505(a) of the Act (33 U.S.C. § 1365(a)). Notice must be given to the alleged violator, the U.S. Environmental Protection Agency ("EPA") and the State in which the violations occur.

As required by the Clean Water Act, this Notice of Violations and Intent to File Suit provides notice of the violations that have occurred, and continue to occur, at the Facility. Consequently, OCC hereby places Bristol on formal notice that, after the expiration of sixty days from the date of this Notice of Violations and Intent to Sue, OCC intends to file suit in federal court against Bristol under Section 505(a) of the Clean Water Act (33 U.S.C. § 1365(a)), for violations of the Clean Water Act and the General Permit. These violations are described more extensively below.

## **I. Background.**

OCC is a non-profit 501(c)(3) public benefit corporation organized under the laws of California with its main office at 3151 Airway Ave., Suite F-110, Costa Mesa, California 92626. Founded in 1999, OCC has approximately two thousand members who live and/or recreate in and around the Orange County area. OCC is dedicated to protecting and promoting water resources that are swimmable, drinkable, fishable, and sustainable. To further this mission, OCC actively seeks federal and state implementation of the Clean Water Act. Where necessary, OCC directly initiates enforcement actions on behalf of itself and its members.

Members of OCC reside in Orange County, and near Coyote Creek, the San Gabriel River, and Pacific Ocean (hereinafter "Receiving Waters"). As explained in detail below, the Facility continuously discharges pollutants into the Receiving Waters, in violation of the Clean Water Act and the General Permit. OCC members use the Receiving Waters to swim, boat, kayak, bird watch, view wildlife, hike, bike, walk, and run. Additionally, OCC members use the waters to engage in scientific study through pollution and habitat monitoring and restoration activities. The unlawful discharge of pollutants from the Facility into the Receiving Waters impairs OCC'S members' use and enjoyment of these waters. Thus, the interests of OCC's members have been, are being, and will continue to be adversely affected by the Facility's failure to comply with the Clean Water Act and the General Permit.

The Waste Discharger Identification Number ("WDID") for the Facility listed on documents submitted to the California Regional Water Quality Control Board, Santa Ana Region ("Regional Board") is 8 30I002167. In its Notice of Intent to comply with the General Permit



("NOI"), Bristol certifies that the Facility is classified under SIC codes 3452 and 3471. The name of the Facility listed on the NOI is "Bristol Industries." The NOI indicates that the Facility is partially paved and covers an area of 18 acres.<sup>1</sup> The Facility collects through a system of storm drains and surface flow and discharges storm water through at least two outfalls. On information and belief, OCC alleges the outfalls contain storm water that is commingled with runoff from the Facility from areas where industrial processes occur. Storm water discharged from the Facility flows into channels that flow into either the Brea Creek Channel or Fullerton Creek, which both flow into Coyote Creek, which flows into Reach 1 of the San Gabriel River, and ultimately flows to the Pacific Ocean via the San Gabriel River Estuary and Alamitos Bay.

The Regional Board has identified beneficial uses of Coyote Creek and its tributaries and established water quality standards for these waters in the "Water Quality Control Plan for the Santa Ana River Basin (Region 8)," generally referred to as the Basin Plan. *See* [http://www.swrcb.ca.gov/rwqcb8/water\\_issues/programs/basin\\_plan/index.shtml](http://www.swrcb.ca.gov/rwqcb8/water_issues/programs/basin_plan/index.shtml). The beneficial uses of these waters include municipal and domestic supply, water contact recreation, non-contact water recreation, wildlife habitat, and warm freshwater habitat. The non-contact water recreation use is defined as "[u]ses of water for recreational activities involving proximity to water, but not normally involving contact with water where water ingestion is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, or aesthetic enjoyment in conjunction with the above activities." *Id.* at 3-3. Contact recreation use includes fishing and wading. *Id.*

The Basin Plan includes a narrative toxicity standard which states that "[t]oxic substances shall not be discharged at levels that will bioaccumulate in aquatic resources to levels which are harmful to human health." *Id.* at 4-20. The Basin Plan includes a narrative oil and grease standard which states that "[w]aste discharges shall not result in deposition of oil, grease, wax, or other material in concentrations which result in a visible film or in coating objects in the water, or which cause a nuisance or adversely affect beneficial uses." *Id.* at 4-14. The Basin Plan includes a narrative suspended and settleable solids standard which states that "Inland surface waters shall not contain suspended or settleable solids in amounts which cause a nuisance or adversely affect beneficial uses..." *Id.* at 4-16. The Basin Plan provides that "[t]he pH of inland surface waters shall not be raised above 8.5 or depressed below 6.5..." *Id.* at 4-18. The Basin Plan contains a narrative floatables standard which states that "[w]aste discharges shall not contain floating materials, including solids, liquids, foam or scum, which cause a nuisance or adversely affect beneficial uses." *Id.* at 4-10. The Basin Plan contains a narrative color standard which states that "[w]aste discharges shall not result in coloration of the receiving waters which causes a nuisance or adversely affect beneficial uses." *Id.* at 4-10.

OCC also notes that the Los Angeles Regional Water Quality Control Board has identified beneficial uses of the San Gabriel River, and the San Gabriel River Estuary and

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<sup>1</sup> However, the Facility's Storm Water Pollution Prevention Plan lists the size of the Facility as 15 acres.

Alamitos Bay and established water quality standards for these waters in the "Water Quality Control Plan – Los Angeles Region: Basin Plan for the Coastal Watersheds of Los Angeles and Ventura Counties." See [http://www.waterboards.ca.gov/losangeles/water\\_issues/programs/basin\\_plan/](http://www.waterboards.ca.gov/losangeles/water_issues/programs/basin_plan/). This Los Angeles Basin Plan would be applicable to Coyote Creek once it flows past the hydrologic boundary between Region 8, the Santa Ana Region, and Region 4, the Los Angeles Region.

The EPA has adopted freshwater numeric water quality standards for zinc of 0.120 mg/L (Criteria Maximum Concentration – "CMC"), for copper of 0.013 mg/L (CMC), for lead of 0.065 mg/L (CMC), for cadmium of 0.0043 mg/L (CMC), for silver of 0.0034 mg/L (CMC), and for nickel of 0.47 mg/L (CMC). 65 Fed. Reg. 31712 (May 18, 2000) (California Toxics Rule or "CTR").<sup>2</sup>

The EPA 303(d) List of Water Quality Limited Segments lists Coyote Creek as impaired for ammonia, dissolved copper, lead, toxicity, and pH, among other pollutants. See [http://www.waterboards.ca.gov/water\\_issues/programs/tmdl/integrated2012.shtml](http://www.waterboards.ca.gov/water_issues/programs/tmdl/integrated2012.shtml). Reach 1 of the San Gabriel River, where Coyote Creek flows into the San Gabriel River, is listed as impaired for coliform bacteria and pH. The San Gabriel River Estuary is impaired for copper and nickel, among other pollutants.

The EPA has published benchmark levels as guidelines for determining whether a facility discharging industrial storm water has implemented the requisite best available technology economically achievable ("BAT") and best conventional pollutant control technology ("BCT").<sup>3</sup> The following benchmarks have been established for pollutants discharged by Bristol: pH – 6.0 - 9.0 standard units ("s.u."); total suspended solids ("TSS") – 100 mg/L; oil and grease ("O&G") – 15 mg/L; aluminum – 0.75 mg/L; cadmium – 0.0053 mg/L; nitrate + nitrite as nitrogen ("N+N") – 0.68 mg/L; lead – 0.262 mg/L; zinc – 0.26 mg/L; iron – 1.0 mg/L; copper – 0.0332 mg/L; silver – 0.0183 mg/L; and nickel – 1.02 mg/L.

These benchmarks are reflected in the 2015 Permit in the form of Numeric Action Levels ("NALs"). The 2015 Permit incorporates annual NALs, which reflect the 2008 EPA Multi-Sector General Permit benchmark values, and instantaneous maximum NALs, which are derived from a Water Board dataset. The following annual NALs have been established under the 2015 Permit: pH – 6.0 - 9.0 s.u.; TSS – 100 mg/L; O&G – 15 mg/L; aluminum – 0.75 mg/L; cadmium – 0.0053 mg/L; N+N – 0.68 mg/L; lead – 0.262 mg/L; zinc – 0.26 mg/L; iron – 1.0 mg/L; copper – 0.0332 mg/L; silver – 0.0183 mg/L; and nickel – 1.02 mg/L. The 2015 Permit also establishes the following instantaneous maximum NALs: pH – 6.0-9.0 s.u.; TSS – 400 mg/L; and O&G – 25 mg/L.

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<sup>2</sup> The values for these metals are expressed as a function of total hardness (mg/L) in the water body and correspond to a total hardness of 100 mg/L, which is the default listing in the California Toxics Rule.

<sup>3</sup> The Benchmark Values can be found at [http://www.epa.gov/npdes/pubs/msgp2008\\_finalpermit.pdf](http://www.epa.gov/npdes/pubs/msgp2008_finalpermit.pdf).



## **II. Alleged Violations of the General Permit.**

### **A. Discharges in Violation of the Permit**

Bristol has violated and continues to violate the terms and conditions of the General Permit. Section 402(p) of the Act prohibits the discharge of storm water associated with industrial activities, except as permitted under an NPDES permit (33 U.S.C. § 1342) such as the General Permit. The General Permit prohibits any discharges of storm water associated with industrial activities or authorized non-storm water discharges that have not been subjected to BAT or BCT. Effluent Limitation B(3) of the 1997 Permit requires dischargers to reduce or prevent pollutants in their storm water discharges through implementation of BAT for toxic and nonconventional pollutants and BCT for conventional pollutants. The 2015 Permit includes the same effluent limitation. *See* 2015 Permit, Effluent Limitation V(A). BAT and BCT include both nonstructural and structural measures. 1997 Permit, Section A(8); 2015 Permit, Section X(H). Conventional pollutants are TSS, O&G, pH, biochemical oxygen demand, and fecal coliform. 40 C.F.R. § 401.16. All other pollutants are either toxic or nonconventional. *Id.*; 40 C.F.R. § 401.15.

In addition, Discharge Prohibition A(1) of the 1997 Permit and Discharge Prohibition III(B) of the 2015 Permit prohibit the discharge of materials other than storm water (defined as non-storm water discharges) that discharge either directly or indirectly to waters of the United States. Discharge Prohibition A(2) of the 1997 Permit and Discharge Prohibition III(C) of the 2015 Permit prohibit storm water discharges and authorized non-storm water discharges that cause or threaten to cause pollution, contamination, or nuisance.

Receiving Water Limitation C(1) of the 1997 Permit and Receiving Water Limitation VI(B) of the 2015 Permit prohibit storm water discharges and authorized non-storm water discharges that adversely impact human health or the environment. Receiving Water Limitation C(2) of the 1997 Permit and Receiving Water Limitation VI(A) and Discharge Prohibition III(D) of the 2015 Permit also prohibit storm water discharges and authorized non-storm water discharges that cause or contribute to an exceedance of any applicable water quality standards. The General Permit does not authorize the application of any mixing zones for complying with Receiving Water Limitation C(2) of the 1997 Permit and Receiving Water Limitation VI(A) of the 2015 Permit. As a result, compliance with this provision is measured at the Facility's discharge monitoring locations.

Bristol has discharged and continues to discharge storm water with unacceptable levels of TSS, aluminum, cadmium, N+N, lead, zinc, iron, copper, silver, and nickel in violation of the General Permit. Bristol's sampling and analysis results reported to the Regional Board confirm discharges of specific pollutants and materials other than storm water in violation of the Permit provisions listed above. Self-monitoring reports under the Permit are deemed "conclusive evidence of an exceedance of a permit limitation." *Sierra Club v. Union Oil*, 813 F.2d 1480, 1493 (9th Cir. 1988).

3/11/2016	Zinc	0.21 mg/L	0.12 mg/L (CMC)	West Side of Facility
3/11/2016	Zinc	0.61 mg/L	0.12 mg/L (CMC)	East Side of Facility
1/5/2016	Zinc	0.3 mg/L	0.12 mg/L (CMC)	West Side of Facility
9/15/2015	Zinc	6.7 mg/L	0.12 mg/L (CMC)	West Side Drain
9/15/2015	Zinc	0.55 mg/L	0.12 mg/L (CMC)	East Side Drain
12/12/2014	Zinc	23 mg/L	0.12 mg/L (CMC)	West Side Drainage
2/27/2014	Zinc	0.138 mg/L	0.12 mg/L (CMC)	West Side Drainage
2/27/2014	Zinc	5.24 mg/L	0.12 mg/L (CMC)	East Side Drainage
1/24/2013	Zinc	1.34 mg/L	0.12 mg/L (CMC)	#1-Waste Treatment Area
3/17/2012	Zinc	1.44 mg/L	0.12 mg/L (CMC)	#1-Waste Treatment Area
3/11/2016	Copper	0.05 mg/L	0.013 mg/L (CMC)	West Side of Facility
3/11/2016	Copper	0.12 mg/L	0.013 mg/L (CMC)	East Side of Facility
1/5/2016	Copper	0.16 mg/L	0.013 mg/L (CMC)	West Side of Facility
1/5/2016	Copper	0.049 mg/L	0.013 mg/L (CMC)	East Side of Facility
9/15/2015	Copper	1.8 mg/L	0.013 mg/L (CMC)	West Side Drain
9/15/2015	Copper	0.13 mg/L	0.013 mg/L (CMC)	East Side Drain
12/12/2014	Copper	12 mg/L	0.013 mg/L (CMC)	West Side Drainage
12/12/2014	Copper	0.058 mg/L	0.013 mg/L (CMC)	East Side Drainage
2/27/2014	Copper	0.085 mg/L	0.013 mg/L (CMC)	West Side Drainage
2/27/2014	Copper	1.9 mg/L	0.013 mg/L (CMC)	East Side Drainage
1/24/2013	Copper	0.039 mg/L	0.013 mg/L (CMC)	#1-Waste Treatment Area
1/24/2013	Copper	0.036 mg/L	0.013 mg/L (CMC)	#2-Guard Station at Gate
12/12/2012	Copper	0.014 mg/L	0.013 mg/L (CMC)	#1-Waste Treatment Area



12/12/2012	Copper	0.02 mg/L	0.013 mg/L (CMC)	#2-Guard Station at Gate
3/17/2012	Copper	0.309 mg/L	0.013 mg/L (CMC)	#1-Waste Treatment Area
3/17/2012	Copper	0.015 mg/L	0.013 mg/L (CMC)	#2-Guard Station at Gate
1/5/2016	Silver	0.095 mg/L	0.0034 mg/L (CMC)	West Side of Facility
9/15/2015	Silver	0.74 mg/L	0.0034 mg/L (CMC)	West Side Drain
9/15/2015	Silver	0.028 mg/L	0.0034 mg/L (CMC)	East Side Drain
12/12/2014	Silver	0.11 mg/L	0.0034 mg/L (CMC)	West Side Drainage
2/27/2014	Silver	1.54 mg/L	0.0034 mg/L (CMC)	East Side Drainage
1/24/2013	Silver	0.01 mg/L	0.0034 mg/L (CMC)	#1-Waste Treatment Area
3/17/2012	Silver	0.195 mg/L	0.0034 mg/L (CMC)	#1-Waste Treatment Area
9/15/2015	Nickel	3 mg/L	0.47 mg/L (CMC)	West Side Drain
12/12/2014	Nickel	29 mg/L	0.47 mg/L (CMC)	West Side Drainage
2/27/2014	Nickel	21 mg/L	0.47 mg/L (CMC)	East Side Drainage
12/12/2014	Narrative	Oil sheen	Basin Plain at 4-14	West Side Drainage
2/27/2014	Narrative	Floating and suspended particulate; Oil sheen	Basin Plan at 4-16; Basin Plan at 4-10; Basin Plain at 4-14	West Side Drainage
2/27/2014	Narrative	Floating and suspended particulate; Oil sheen	Basin Plan at 4-16; Basin Plan at 4-10; Basin Plain at 4-14	East Side Drainage
5/6/2013	Narrative	Silt	Basin Plain at 4-16	Processing Area Station No. 1
5/6/2013	Narrative	Silt	Basin Plain at 4-16	East End Station No. 2
3/8/2013	Narrative	Silt	Basin Plain at 4-16	Processing Area Station No. 1
3/8/2013	Narrative	Silt	Basin Plain at 4-16	East End Station No. 2
1/24/2013	Narrative	Silt	Basin Plain at 4-16	Processing Area Station No. 1

1/24/2013	Narrative	Silt	Basin Plain at 4-16	East End Station No. 2
12/12/2012	Narrative	Silt	Basin Plain at 4-16	Processing Area Station No. 1
12/12/2012	Narrative	Silt	Basin Plain at 4-16	East End Station No. 2

The information in the above table reflects data gathered from Bristol's self-monitoring during the 2011-2012, 2012-2013, 2013-2014, and 2014-2015 wet seasons, as well as the 2015-2016 reporting year. OCC alleges that since at least January 9, 2012, and continuing through today, Bristol has discharged storm water contaminated with pollutants at levels that exceed one or more applicable water quality standards, including but not limited to each of the following:

- Cadmium – 0.0043 mg/L (CMC)
- Lead – 0.065 mg/L (CMC)
- Zinc – 0.12 mg/L (CMC)
- Copper – 0.013 mg/L (CMC)
- Silver – 0.0043 mg/L (CMC)
- Nickel – 0.47 mg/L (CMC)
- Sheen – Waste discharges shall not result in deposition of oil, grease, wax, or other material in concentrations which result in a visible film or in coating objects in the water, or which cause a nuisance or adversely affect beneficial uses. Basin Plan at 4-14.
- Suspended materials – Inland surface waters shall not contain suspended or settleable solids in amounts which cause a nuisance or adversely affect beneficial uses. Basin Plan at 4-16.
- Floatables – Waste discharges shall not contain floating materials, including solids, liquids, foam or scum, which cause a nuisance or adversely affect beneficial uses. Basin Plan at 4-10.

The following discharges of pollutants from the Facility have violated Discharge Prohibitions A(1) and A(2) and Receiving Water Limitations C(1) and C(2) of the 1997 Permit; Discharge Prohibitions III(B) and III(C) and Receiving Water Limitations VI(A) and VI(B) of the 2015 Permit; and are evidence of ongoing violations of Effluent Limitation B(3) of the 1997 Permit and Effluent Limitation V(A) of the 2015 Permit.



<b>Sampling Date</b>	<b>Parameter</b>	<b>Observed Concentration</b>	<b>EPA Benchmark Value /Annual NAL</b>	<b>Outfall (as identified by the Facility)</b>
3/11/2016	Total Suspended Solids	348 mg/L	100 mg/L	East Side of Facility
9/15/2015	Total Suspended Solids	645 mg/L	100 mg/L	West Side Drain
2015-2016 reporting year	Total Suspended Solids	197.35 mg/L	100 mg/L	All discharge points <sup>4</sup>
12/12/2014	Total Suspended Solids	2,360 mg/L	100 mg/L	West Side Drainage
12/12/2014	Total Suspended Solids	150 mg/L	100 mg/L	East Side Drainage
2/27/2014	Total Suspended Solids	2,190 mg/L	100 mg/L	East Side Drainage
3/17/2012	Total Suspended Solids	104 mg/L	100 mg/L	#1-Waste Treatment Area
1/5/2016	Aluminum	1.5 mg/L	0.75 mg/L	West Side of Facility
1/5/2016	Aluminum	1.9 mg/L	0.75 mg/L	East Side of Facility
9/15/2015	Aluminum	16 mg/L	0.75 mg/L	West Side Drain
9/15/2015	Aluminum	7.6 mg/L	0.75 mg/L	East Side Drain
2015-2016 reporting year	Aluminum	5.5 mg/L	0.75 mg/L	All discharge points <sup>5</sup>
12/12/2014	Aluminum	83 mg/L	0.75 mg/L	West Side Drainage
12/12/2014	Aluminum	6.5 mg/L	0.75 mg/L	East Side Drainage
2/27/2014	Aluminum	2.58 mg/L	0.75 mg/L	West Side Drainage
2/27/2014	Aluminum	28.7 mg/L	0.75 mg/L	East Side Drainage
12/12/2012	Aluminum	0.97 mg/L	0.75 mg/L	#2-Guard Station at Gate
3/17/2012	Aluminum	1.49 mg/L	0.75 mg/L	#1-Waste Treatment Area
1/5/2016	Cadmium	0.091 mg/L	0.0053 mg/L	West Side of Facility
1/5/2016	Cadmium	0.0057 mg/L	0.0053 mg/L	East Side of Facility
9/15/2015	Cadmium	3.4 mg/L	0.0053 mg/L	West Side Drain
2015-2016 reporting year	Cadmium	0.59 mg/L	0.0053 mg/L	All discharge points <sup>6</sup>
9/15/2015	Cadmium	0.018 mg/L	0.0053 mg/L	East Side Drain

<sup>4</sup> This value represents the average of all TSS measurements taken at the Facility during the 2015-2016 reporting year and is higher than 100 mg/L, the annual NAL for TSS.

<sup>5</sup> This value represents the average of all aluminum measurements taken at the Facility during the 2015-2016 reporting year and is higher than 0.75 mg/L, the annual NAL for aluminum.

<sup>6</sup> This value represents the average of all cadmium measurements taken at the Facility during the 2015-2016 reporting year and is higher than 0.0053 mg/L, the annual NAL for cadmium.

12/12/2014	Cadmium	12 mg/L	0.0053 mg/L	West Side Drainage
12/12/2014	Cadmium	0.013 mg/L	0.0053 mg/L	East Side Drainage
2/27/2014	Cadmium	0.006 mg/L	0.0053 mg/L	West Side Drainage
2/27/2014	Cadmium	2.7 mg/L	0.0053 mg/L	East Side Drainage
1/24/2013	Cadmium	0.027 mg/L	0.0053 mg/L	#1-Waste Treatment Area
12/12/2012	Cadmium	0.013 mg/L	0.0053 mg/L	#1-Waste Treatment Area
12/12/2012	Cadmium	0.039 mg/L	0.0053 mg/L	#2-Guard Station at Gate
3/17/2012	Cadmium	0.243 mg/L	0.0053 mg/L	#1-Waste Treatment Area
3/11/2016	Nitrate + Nitrite as N	2.1 mg/L	0.68 mg/L	East Side of Facility
1/5/2016	Nitrate + Nitrite as N	1.08 mg/L	0.68 mg/L	East Side of Facility
9/15/2015	Nitrate + Nitrite as N	1.11 mg/L	0.68 mg/L	East Side Drain
2015-2016 reporting year	Nitrate + Nitrite as N	0.9 mg/L	0.68 mg/L	All discharge points <sup>7</sup>
12/12/2014	Nitrate + Nitrite as N	0.99 mg/L	0.68 mg/L	West Side Drainage
12/12/2014	Nitrate + Nitrite as N	0.72 mg/L	0.68 mg/L	East Side Drainage
1/24/2013	Nitrate + Nitrite as N	0.74 mg/L	0.68 mg/L	#1-Waste Treatment Area
1/24/2013	Nitrate + Nitrite as N	2.12 mg/L	0.68 mg/L	#2-Guard Station at Gate
3/17/2012	Nitrate + Nitrite as N	8.16 mg/L	0.68 mg/L	#1-Waste Treatment Area
3/17/2012	Nitrate + Nitrite as N	1.79 mg/L	0.68 mg/L	#2-Guard Station at Gate
12/12/2014	Lead	0.69 mg/L	0.262 mg/L	West Side Drainage
3/11/2016	Zinc	0.21 mg/L	0.26 mg/L	West Side of Facility
3/11/2016	Zinc	0.61 mg/L	0.26 mg/L	East Side of Facility
1/5/2016	Zinc	0.3 mg/L	0.26 mg/L	West Side of Facility
9/15/2015	Zinc	6.7 mg/L	0.26 mg/L	West Side Drain
9/15/2015	Zinc	0.55 mg/L	0.26 mg/L	East Side Drain
2015-2016 reporting year	Zinc	1.41 mg/L	0.26 mg/L	All discharge points <sup>8</sup>
12/12/2014	Zinc	23 mg/L	0.26 mg/L	West Side Drainage

<sup>7</sup> This value represents the average of all N+N measurements taken at the Facility during the 2015-2016 reporting year and is higher than 0.68 mg/L, the annual NAL for N+N.

<sup>8</sup> This value represents the average of all zinc measurements taken at the Facility during the 2015-2016 reporting year and is higher than 0.26 mg/L, the annual NAL for zinc.



2/27/2014	Zinc	5.24 mg/L	0.26 mg/L	East Side Drainage
1/24/2013	Zinc	1.34 mg/L	0.26 mg/L	#1-Waste Treatment Area
3/17/2012	Zinc	1.44 mg/L	0.26 mg/L	#1-Waste Treatment Area
3/11/2016	Iron	17.5 mg/L	1.0 mg/L	East Side of Facility
1/5/2016	Iron	1.12 mg/L	1.0 mg/L	West Side of Facility
1/5/2016	Iron	1.62 mg/L	1.0 mg/L	East Side of Facility
9/15/2015	Iron	18.8 mg/L	1.0 mg/L	West Side Drain
9/15/2015	Iron	7.75 mg/L	1.0 mg/L	East Side Drain
2015-2016 reporting year	Iron	7.88 mg/L	1.0 mg/L	All discharge points <sup>9</sup>
12/12/2014	Iron	100 mg/L	1.0 mg/L	West Side Drainage
12/12/2014	Iron	8 mg/L	1.0 mg/L	East Side Drainage
2/27/2014	Iron	3.72 mg/L	1.0 mg/L	West Side Drainage
2/27/2014	Iron	83.5 mg/L	1.0 mg/L	East Side Drainage
3/17/2012	Iron	4.4 mg/L	1.0 mg/L	#1-Waste Treatment Area
3/11/2016	Copper	0.05 mg/L	0.0332 mg/L	West Side of Facility
3/11/2016	Copper	0.12 mg/L	0.0332 mg/L	East Side of Facility
1/5/2016	Copper	0.16 mg/L	0.0332 mg/L	West Side of Facility
1/5/2016	Copper	0.049 mg/L	0.0332 mg/L	East Side of Facility
9/15/2015	Copper	1.8 mg/L	0.0332 mg/L	West Side Drain
9/15/2015	Copper	0.13 mg/L	0.0332 mg/L	East Side Drain
2015-2016 reporting year	Copper	0.38 mg/L	0.0332 mg/L	All discharge points <sup>10</sup>
12/12/2014	Copper	12 mg/L	0.0332 mg/L	West Side Drainage
12/12/2014	Copper	0.058 mg/L	0.0332 mg/L	East Side Drainage
2/27/2014	Copper	0.085 mg/L	0.0332 mg/L	West Side Drainage
2/27/2014	Copper	1.9 mg/L	0.0332 mg/L	East Side Drainage
1/24/2013	Copper	0.039 mg/L	0.0332 mg/L	#1-Waste Treatment Area
1/24/2013	Copper	0.036 mg/L	0.0332 mg/L	#2-Guard Station at Gate
3/17/2012	Copper	0.309 mg/L	0.0332 mg/L	#1-Waste Treatment Area

<sup>9</sup> This value represents the average of all iron measurements taken at the Facility during the 2015-2016 reporting year and is higher than 1.0 mg/L, the annual NAL for iron.

<sup>10</sup> This value represents the average of all copper measurements taken at the Facility during the 2015-2016 reporting year and is higher than 0.0332 mg/L, the annual NAL for copper.

3/11/2016	Silver	0.0032 mg/L	0.0183 mg/L	West Side of Facility
1/5/2016	Silver	0.095 mg/L	0.0183 mg/L	West Side of Facility
9/15/2015	Silver	0.74 mg/L	0.0183 mg/L	West Side Drain
9/15/2015	Silver	0.028 mg/L	0.0183 mg/L	East Side Drain
2015-2016 reporting year	Silver	0.145 mg/L	0.0183 mg/L	All discharge points <sup>11</sup>
12/12/2014	Silver	0.11 mg/L	0.0183 mg/L	West Side Drainage
2/27/2014	Silver	1.54 mg/L	0.0183 mg/L	East Side Drainage
3/17/2012	Silver	0.195 mg/L	0.0183 mg/L	#1-Waste Treatment Area
9/15/2015	Nickel	3 mg/L	1.02 mg/L	West Side Drain
12/12/2014	Nickel	29 mg/L	1.02 mg/L	West Side Drainage
2/27/2014	Nickel	21 mg/L	1.02 mg/L	East Side Drainage

The information in the above table reflects data gathered from Bristol's self-monitoring during the 2011-2012, 2012-2013, 2013-2014, and 2014-2015 wet seasons as well as the 2015-2016 reporting year. OCC notes that the Facility exceeded the annual NALs for TSS, aluminum, cadmium, N+N, zinc, iron, copper, and silver during the 2015-2016 reporting year. OCC alleges that since at least January 6, 2012, Bristol has discharged storm water contaminated with pollutants at levels that exceed the applicable EPA Benchmarks and NALs for TSS, aluminum, cadmium, N+N, lead, zinc, iron, copper, silver, and nickel.

OCC's investigation, including its review of Bristol's Storm Water Pollution Prevention Plan ("SWPPP"), Bristol's analytical results documenting pollutant levels in the Facility's storm water discharges well in excess of applicable water quality standards, and EPA benchmark values and NALs, indicates that Bristol has not implemented BAT and BCT at the Facility for its discharges of TSS, aluminum, cadmium, N+N, lead, zinc, iron, copper, silver, nickel, and potentially other pollutants in violation of Effluent Limitation B(3) of the 1997 Permit and Effluent Limitation V(A) of the 2015 Permit. Bristol was required to have implemented BAT and BCT by no later than October 1, 1992, or since the date the Facility opened. Thus, Bristol is discharging polluted storm water associated with its industrial operations without having implemented BAT and BCT.

In addition, the numbers listed above indicate that the Facility is discharging polluted storm water in violation of Discharge Prohibitions A(1) and A(2) and Receiving Water Limitations C(1) and C(2) of the 1997 Permit; Discharge Prohibitions III(C) and III(D) and Receiving Water Limitations VI(A), VI(B), and VI(C) of the 2015 Permit. OCC alleges that such violations also have occurred and will occur on other rain dates, including on information and belief every significant rain event that has occurred since January 9, 2012, and that will occur at the Facility subsequent to the date of this Notice of Violation and Intent to File Suit.

<sup>11</sup> This value represents the average of all silver measurements taken at the Facility during the 2015-2016 reporting year and is higher than 0.0183 mg/L, the annual NAL for silver.



Attachment A, attached hereto, sets forth each of the specific rain dates on which OCC alleges that Bristol has discharged storm water containing impermissible and unauthorized levels of TSS, aluminum, cadmium, N+N, lead, zinc, iron, copper, silver, and nickel in violation of Section 301(a) of the Act as well as Effluent Limitation B(3), Discharge Prohibitions A(1) and A(2), and Receiving Water Limitations C(1) and C(2) of the 1997 Permit; and Effluent Limitation V(A), Discharge Prohibitions III(B) and III(C) and Receiving Water Limitations VI(A) and VI(B) of the 2015 Permit.<sup>12</sup>

Further, OCC puts Bristol on notice that 2015 Permit Effluent Limitation V(A) is a separate, independent requirement with which Bristol must comply, and that carrying out the iterative process triggered by exceedances of the NALs listed at Table 2 of the 2015 Permit does not amount to compliance with the Permit's Effluent Limitations, including Bristol's obligation to have installed BAT and BCT at the Facility. While exceedances of the NALs demonstrate that a facility is among the worst performing facilities in the State, the NALs do not represent technology based criteria relevant to determining whether an industrial facility has implemented BMPs that achieve BAT/BCT.<sup>13</sup> Finally, even if Bristol submits an Exceedance Response Action Plan(s) pursuant to Section XII of the 2015 Permit, the violations of Effluent Limitation V(A) described in this Notice Letter are ongoing.

These unlawful discharges from the Facility are ongoing. Each discharge of storm water containing any of these pollutants constitutes a separate violation of the General Permit and the Act. Each discharge of storm water constitutes an unauthorized discharge of TSS, aluminum, cadmium, N+N, lead, zinc, iron, copper, silver, nickel, and polluted storm water associated with industrial activity in violation of Section 301(a) of the CWA. Each day that the Facility operates without implementing BAT/BCT is a violation of the General Permit. Consistent with the five-year statute of limitations applicable to citizen enforcement actions brought pursuant to the federal Clean Water Act, Bristol is subject to penalties for violations of the General Permit and the Act since January 6, 2012.

**B. Failure to Develop, Implement, and/or Revise an Adequate Monitoring and Reporting Program for the Facility.**

The 1997 Permit requires facility operators to develop and implement an adequate Monitoring and Reporting Program before industrial activities begin at a facility. See 1997

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<sup>12</sup> The rain dates on the attached table are all the days when 0.1" or more rain was observed from a weather station at the Fullerton Municipal Airport located approximately 6.75 miles away from the Facility. The data was downloaded via <http://www.ncdc.noaa.gov/cdo-web/search>. (Last accessed on January 9, 2016).

<sup>13</sup> The NALs are not intended to serve as technology-based or water quality-based numeric effluent limitations. The NALs are not derived directly from either BAT/BCT requirements or receiving water objectives. NAL exceedances defined in [the 2015] Permit are not, in and of themselves, violations of [the 2015] Permit." 2015 Permit, Finding 63, p. 11. The NALs do, however, trigger reporting requirements. See 2015 Permit, Section XII

Permit, § B(1). The 2015 Permit includes similar monitoring and reporting requirements. See 2015 Permit, § XI. The primary objective of the Monitoring and Reporting Program is to both observe and to detect and measure the concentrations of pollutants in a facility's discharge to ensure compliance with the General Permit's discharge prohibitions, effluent limitations, and receiving water limitations. An adequate Monitoring and Reporting Program therefore ensures that best management practices ("BMPs") are effectively reducing and/or eliminating pollutants at a facility, and is evaluated and revised whenever appropriate to ensure compliance with the General Permit.

Under the 1997 Permit, facilities must analyze storm water samples for "toxic chemicals and other pollutants that are likely to be present in storm water discharges in significant quantities." 1997 Permit, Section B(5)(c)(ii). Under the 2015 Permit, facilities must analyze storm water samples for "[a]dditional parameters identified by the Discharger on a facility-specific basis that serve as indicators of the presence of all industrial pollutants identified in the pollutant source assessment." 2015 Permit, Section XI(B)(6)(c).

On information and belief, OCC alleges that hexavalent chromium is a pollutant likely to be present in Bristol's storm water discharges in significant quantities. On information and belief, OCC alleges that Bristol has never analyzed its storm water discharges for hexavalent chromium. This failure to analyze hexavalent chromium in each sampling event results in at least 14 violations of the General Permit. These violations are ongoing. Consistent with the five-year statute of limitations applicable to citizen enforcement actions brought pursuant to the federal Clean Water Act, Bristol is subject to penalties for violations of the General Permit and the Act's monitoring and sampling requirements since January 9, 2012.

### **C. Failure to Complete Annual Comprehensive Site Compliance Evaluation**

The 1997 Permit, in relevant part, requires that the Annual Report include an Annual Comprehensive Site Compliance Evaluation Report ("ACSCE Report"). (Section B(14)). As part of the ACSCE Report, the facility operator must review and evaluate all of the BMPs to determine whether they are adequate or whether SWPPP revisions are needed. The Annual Report must be signed and certified by a duly authorized representative, under penalty of law that the information submitted is true, accurate, and complete to the best of his or her knowledge. The 2015 Permit now requires operators to conduct an Annual Comprehensive Facility Compliance Evaluation ("Annual Evaluation") that evaluates the effectiveness of current BMPs and the need for additional BMPs based on visual observations and sampling and analysis results. See 2015 Permit, § XV.

Information available to OCC indicates that Bristol has consistently failed to comply with Section B(14) of the 1997 Permit, and Section XV of the 2015 Permit. None of the Facility's ACSCE Reports provide an explanation of the Facility's failure to take steps to reduce or prevent high levels of pollutants observed in the Facility's storm water discharges. See 1997 Permit Receiving Water Limitation C(3) and C(4) (requiring facility operators to submit a report to the Regional Board describing current and additional BMPs necessary to prevent or reduce



pollutants causing or contributing to an exceedance of water quality standards); see also 2015 Permit § X(B)(1)(b). The failure to assess the Facility's BMPs and respond to inadequacies in the ACSCE Reports negates a key component of the evaluation process required in self-monitoring programs such as the General Permit. Instead, Bristol has not proposed any BMPs that properly respond to EPA benchmark and water quality standard exceedances, in violation of the General Permit.

OCC puts Bristol on notice that its failures to submit accurate and complete ACSCE Reports are violations of the General Permit and the CWA. Bristol is in ongoing violation of Section XV of the 2015 Permit every day the Facility operates without evaluating the effectiveness of BMPs and the need for additional BMPs. These violations are ongoing. Each of these violations is a separate and distinct violation of the General Permit and the CWA. Bristol is subject to civil penalties for all violations of the CWA occurring since at least January 6, 2012.

**D. Failure to Prepare, Implement, Review and Update an Adequate Storm Water Pollution Prevention Plan.**

Under the General Permit, the State Board has designated the SWPPP as the cornerstone of compliance with NPDES requirements for storm water discharges from industrial facilities, and ensuring that operators meet effluent and receiving water limitations. Section A(1) and Provision E(2) of the 1997 Permit require dischargers to develop and implement a SWPPP prior to beginning industrial activities that meet all of the requirements of the 1997 Permit. The objective of the SWPPP requirement is to identify and evaluate sources of pollutants associated with industrial activities that may affect the quality of storm water discharges and authorized non-stormwater discharges from the facility, and to implement BMPs to reduce or prevent pollutants associated with industrial activities in storm water discharges and authorized non-stormwater discharges. See 1997 Permit § A(2); 2015 Permit § X(C). These BMPs must achieve compliance with the General Permit's effluent limitations and receiving water limitations. To ensure compliance with the General Permit, the SWPPP must be evaluated and revised as necessary. 1997 Permit §§ A(9), (10); 2015 Permit § X(B). Failure to develop or implement an adequate SWPPP, or update or revise an existing SWPPP as required, is a violation of the General Permit. 2015 Permit Factsheet § I(1).

Sections A(3)-A(10) of the 1997 Permit set forth the requirements for a SWPPP. Among other requirements, the SWPPP must include: a pollution prevention team; a site map; a list of significant materials handled and stored at the site; a description of potential pollutant sources; an assessment of potential pollutant sources; and a description of the BMPs to be implemented at the facility that will reduce or prevent pollutants in storm water discharges and authorized non-stormwater discharges, including structural BMPs where non-structural BMPs are not effective. Sections X(D) – X(I) of the 2015 Permit set forth essentially the same SWPPP requirements as the 1997 Permit, except that all dischargers are now required to develop and implement a set of minimum BMPs, as well as any advanced BMPs as necessary to achieve BAT/BCT, which serve as the basis for compliance with the 2015 Permit's technology-based effluent limitations. See 2015 Permit § X(H). The 2015 Permit further requires a more comprehensive assessment of

potential pollutant sources than the 1997 Permit; more specific BMP descriptions; and an additional BMP summary table identifying each identified area of industrial activity, the associated industrial pollutant sources, the industrial pollutants, and the BMPs being implemented. *See* 2015 Permit §§ X(G)(2), (4), (5).

The 2015 Permit requires dischargers to implement and maintain, to the extent feasible, all of the following minimum BMPs in order to reduce or prevent pollutants in industrial storm water discharges: good housekeeping, preventive maintenance, spill and leak prevention and response, material handling and waste management, erosion and sediment controls, an employee training program, and quality assurance and record keeping. *See* 2015 Permit, § X(H)(1). Failure to implement all of these minimum BMPs is a violation of the 2015 Permit. *See* 2015 Permit Fact Sheet § I(2)(o). The 2015 Permit further requires dischargers to implement and maintain, to the extent feasible, any one or more of the following advanced BMPs necessary to reduce or prevent discharges of pollutants in industrial storm water discharges: exposure minimization BMPs, storm water containment and discharge reduction BMPs, treatment control BMPs, and other advanced BMPs. *See* 2015 Permit, § X(H)(2). Failure to implement advanced BMPs as necessary to achieve compliance with either technology or water quality standards is a violation of the 2015 Permit. *Id.* The 2015 Permit also requires that the SWPPP include BMP Descriptions and a BMP Summary Table. *See* 2015 Permit § X(H)(4), (5). A Facility's BMPs must, at all times, be robust enough to meet the General Permit's and 33 U.S.C. ¶ 1342(p)(3)(A)'s requirement that all discharges associated with industrial activities be subjected to BAT and BCT. 2015 Permit §§ V(A), I(A)(1), I(D)(31), I(D)(32); 1997 Permit, Effluent Limitation B(3), Receiving Water Limitation C(3).

The SWPPP fails to comply with the requirements of Section X(H) of the 2015 Permit. The SWPPP fails to implement and maintain the required minimum BMPs for material handling and waste management. The SWPPP fails to implement sufficient advanced BMPs. The SWPPP fails to identify and justify each minimum BMP or applicable BMP not being implemented at the Facility because they do not reflect best industry practice considering BAT/BCT.

Most importantly, the Facility's storm water samples and discharge observations have consistently exceeded applicable water quality standards, EPA benchmarks and NALs, demonstrating the failure of its BMPs to reduce or prevent pollutants associated with industrial activities in the Facility's discharges. Despite these exceedances, Bristol has failed to sufficiently update and revise the Facility's SWPPP. The Facility's SWPPP has therefore never achieved the General Permit's objective to identify and implement proper BMPs to reduce or prevent pollutants associated with industrial activities in storm water discharges.

OCC puts Bristol on notice that it violates the General Permit and the CWA every day that the Facility operates with an inadequately developed, implemented, and/or revised SWPPP. These violations are ongoing, and OCC will include additional violations as information and data become available. Bristol is subject to civil penalties for all violations of the CWA occurring since January 6, 2012.



**III. Persons Responsible for the Violations.**

OCC puts Bristol Industries, LLC, William Carrigan, Peter Szamosi, Ken Harter, and Richard French on notice that they are the persons responsible for the violations described above. If additional persons are subsequently identified as also being responsible for the violations set forth above, OCC puts Bristol Industries, LLC, William Carrigan, Peter Szamosi, Ken Harter, and Richard French on notice that it intends to include those subsequently identified persons in this action.

**IV. Name and Address of Noticing Parties.**

The name, address and telephone number of Orange County Coastkeeper is as follows:

Garry W. Brown, Executive Director  
Orange County Coastkeeper  
3151 Airway Ave. Suite F-110  
Costa Mesa, CA 92626  
Tel. (714) 850-1965  
garry@coastkeeper.org

**V. Counsel.**

OCC has retained legal counsel to represent it in this matter. Please direct all communications to:

Douglas J. Chermak  
Michael R. Lozeau  
Lozeau Drury LLP  
410 12th Street, Suite 250  
Oakland, California 94607  
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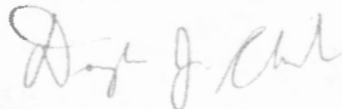
**VI. Penalties.**

Pursuant to Section 309(d) of the Act (33 U.S.C. § 1319(d)) and the Adjustment of Civil Monetary Penalties for Inflation (40 C.F.R. § 19.4) each separate violation of the Act subjects Bristol to a penalty of up to \$37,500 per day per violation for all violations occurring since January 9, 2012, up to and including November 2, 2015, and up to \$51,570 for violations occurring after November 2, 2015. In addition to civil penalties, OCC will seek injunctive relief preventing further violations of the Act pursuant to Sections 505(a) and (d) (33 U.S.C. § 1365(a) and (d)) and such other relief as permitted by law. Lastly, Section 505(d) of the Act (33 U.S.C. § 1365(d)), permits prevailing parties to recover costs and fees, including attorneys' fees.

Messrs. Carrigan, Szamosi, Harter, and French  
Bristol Industries, LLC  
January 9, 2017  
Page 19 of 19

OCC believes this Notice of Violations and Intent to File Suit sufficiently states grounds for filing suit. OCC intends to file a citizen suit under Section 505(a) of the Act against Bristol and its agents for the above-referenced violations upon the expiration of the 60-day notice period. However, during the 60-day notice period, OCC would be willing to discuss effective remedies for the violations noted in this letter. If you wish to pursue such discussions in the absence of litigation, OCC suggests that you initiate those discussions within the next 20 days so that they may be completed before the end of the 60-day notice period. OCC does not intend to delay the filing of a complaint in federal court if discussions are continuing when that period ends.

Sincerely,

A handwritten signature in dark ink, appearing to read "Douglas J. Chermak". The signature is fluid and cursive, with the first name "Douglas" and last name "Chermak" clearly distinguishable.

Douglas J. Chermak  
Lozeau Drury LLP  
Attorneys for Orange County Coastkeeper



**SERVICE LIST – via certified mail**

Gina McCarthy, Administrator  
U.S. Environmental Protection Agency  
1200 Pennsylvania Avenue, N.W.  
Washington, D.C. 20460

Thomas Howard, Executive Director  
State Water Resources Control Board  
P.O. Box 100  
Sacramento, CA 95812-0100

Loretta Lynch, U.S. Attorney General  
U.S. Department of Justice  
950 Pennsylvania Avenue, N.W.  
Washington, DC 20530-0001

Alexis Strauss, Acting Regional Administrator  
U.S. EPA – Region 9  
75 Hawthorne Street  
San Francisco, CA, 94105

Kurt V. Berchtold, Executive Officer  
Santa Ana Regional Water Quality Control Board  
3737 Main Street, Suite 500  
Riverside, CA 92501-3348

**ATTACHMENT A**  
**Rain Dates, Bristol Industries LLC, Brea, CA**

1/21/2012	11/21/2013	7/19/2015
1/23/2012	11/29/2013	9/15/2015
2/15/2012	12/7/2013	10/4/2015
2/27/2012	12/19/2013	12/13/2015
3/17/2012	2/6/2014	12/19/2015
3/25/2012	2/27/2014	12/21/2015
4/11/2012	2/28/2014	12/22/2015
4/13/2012	3/1/2014	1/5/2016
10/11/2012	4/1/2014	1/6/2016
11/8/2012	4/2/2014	1/7/2016
11/17/2012	4/25/2014	1/31/2016
11/29/2012	10/31/2014	2/17/2016
11/30/2012	11/1/2014	2/18/2016
12/2/2012	11/30/2014	3/6/2016
12/3/2012	12/2/2014	3/7/2016
12/12/2012	12/3/2014	3/11/2016
12/13/2012	12/12/2014	10/17/2016
12/18/2012	12/17/2014	11/20/2016
12/24/2012	1/10/2015	11/21/2016
12/26/2012	1/11/2015	11/26/2016
12/29/2012	1/26/2015	12/15/2016
1/24/2013	2/22/2015	12/16/2016
1/25/2013	3/2/2015	12/21/2016
2/8/2013	4/7/2015	12/22/2016
2/19/2013	5/7/2015	12/23/2016
3/8/2013	5/8/2015	12/31/2016
5/6/2013	5/14/2015	1/5/2017
10/9/2013	5/15/2015	
11/20/2013	7/18/2015	